

**NATIONAL RURAL ROADS DEVELOPMENT AGENCY
MINISTRY OF RURAL DEVELOPMENT, GOVT OF INDIA, NEW DELHI**

**MINUTES OF THE 17th MEETING OF THE GENERAL BODY OF NATIONAL RURAL
ROADS DEVELOPMENT AGENCY HELD ON 1st FEBRUARY 2013 AT NRRDA, NEW
DELHI**

(List of members present is annexed)

At the outset DG, NRRDA welcomed the Hon'ble Minister (RD) & President, NRRDA, Secretary (RD) & Vice President, NRRDA and other members.

The meeting of General Body started with the issues relating to quality. The NRRDA has taken steps to implement mobile based application software for uploading the photographic record of inspection of individual Monitor. The presentation of this application was introduced by Director (P-III) and further presentation was made by the officers of C-DAC. In order to emphasise the quality aspects of the programme, some visuals about satisfactory and unsatisfactory road works executed in various States were shown and General Body was apprised about steps taken by NRRDA and States to rectify the defects in these works. Further, Director(P-III) explained the quality control mechanism being implemented and monitored regularly. Director(P-III) while explaining the same apprised that nearly 9% road works are in the category of unsatisfactory works. At the same time 90 to 92% works are satisfactory. The members of General Body appreciated the good roads being provided to the rural masses in this Programme, and *underscored* the need to take up with the States the cases of unsatisfactory works.

Principal Secretary(RD), Jharkhand and Secretary(RD), Bihar mentioned that all efforts are being made to avoid poor quality works at the implementation stage itself in the States and States are taking action against officers/contractors responsible for the poor quality roads in their States.

The Agenda items were then taken up for discussion as under:

Item No. 1	Confirmation of the proceedings of the 16th Meeting of the General Body held on 30th July 2012
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	<p>Director General informed that Minutes of the 16th Meeting were circulated amongst the members and briefly explained the action taken on the proceedings of the 16th Meeting of the General Body. He stated that since no comments on the Minutes had been received from any member therefore, proceedings as such were proposed for confirmation of the General Body, to which the General Body agreed. The Minutes of the 16th Meeting of the General Body were confirmed.</p>
Item No. 2	Approval of RE 2012-13 and BE 2013-14
	<p>The revised estimates 2012-13 and budget estimates 2013-14 of NRRDA were presented before General Body. While the same being approved by the General Body, the CCA informed that NRRDA grant for the year 2012-13 has been revised to Rs. 13.3 crore by Ministry of Finance from BE Rs. 15 crore and it does not include the amount of Rs. 6 crore towards cost of flats. The GB approved the revised allocation as approved by MoF and decided that the provision of the money for flats should be made only when some concrete proposal comes in hand.</p>
Item No.3	Empanelment of new NQMs and performance review of the existing NQMs
	<p>The GB took note of the information regarding empanelment of new NQMs and process of performance evaluation.</p>
Item No.4	Revision of Honorarium and TA for Non -NRRDA professionals
	<p>The Director General explained the need for revision in the existing rates of honorarium, TA/DA, etc., for non-NRRDA professionals /experts to bring it at par with NQMs, which the General Body approved.</p>
Item No.5	Any other Agenda with the permission of chair
	<p>i) Progress of World Bank RRP-II Project</p> <p>The Additional Secretary, DEA expressed concern over the slow progress of the World Bank RRP-II project. Director (P-III)</p>

made State-wise presentation about the position of preparation of DPRs, procurement of works, execution of projects and resultant expenditure. It emerged during the discussions that DPRs worth Rs. 5,879 crore have been cleared and it is proposed that by March, 2013, DPRs worth a total of Rs. 8,000 crore would be cleared under RRP-II. Hon'ble Minister expressed his concern over the slow procurement in the States and expressed that the matter should be taken up with the concerned States at his level.

Director (P-III) informed that a detailed work plan shall be submitted to DEA in a week's time.

The details about the Performance Audit were also presented and Director (P-III) indicated that the PMCs have been put in place in 4 States namely Meghalaya, Jharkhand, Uttarakhand and Uttar Pradesh and the action to finalise the PMCs in two States namely Himachal Pradesh and Rajasthan is being taken as PMC is not required in Punjab. Technical evaluation of Performance Audit Consultation has been planned and PMCs are likely to be put up in place in a month's time.

The details about training imparted to engineers and contractors were also discussed and it was mentioned that further outreach programmes for contractors and training to contractors and engineers will be taken up with the help of CRRI, IAHE and CIDC, etc.

ii) Mapping of materials on GIS platform

Core Network maps of the States are already available and States have been requested to get the Core Network Maps digitized and get it converted as GIS maps. Once these maps

are ready, additional layers can be added on it for locally available materials of construction indicating the source and general characteristics of material. CRRI was requested to work as nodal agency for this task. In response to this, CRRI has forwarded a proposal for mapping of locally available materials on GIS platform for 6 districts only. As the volume of work of mapping of material is large, it is proposed to involve the technical institutes like IITs, NITs, PTA, STAs and other Engineering institutions in achieving the task by providing financial support. A study was carried out in Rajasthan, up to district level with the support of MoRTH and these reports are available with the State, which will be forwarded to other States as sample formats to facilitate the States for mapping of locally available material on GIS platform.

The available information of the study of one district of Rajasthan would be scanned and sent to all States as well as Engineering Institutions requesting them to come out with their proposals.

ATR on McKinsey Report

Action taken on McKinsey Report was discussed in the General Body and Director General explained the action taken by NRRDA on all the recommendations of the Meckinsey Report. With a recommendation-wise presentation the General Body was apprised of the implementation of all the recommendations. Director General explained about the status of filling up of the vacant positions narrating the difficulties being faced owing to the temporary nature of the organisation and non-availability of career progression as a result of which people hesitate to join NRRDA. DG informed

	<p>the joining of Director(F&A), Director(P-III), Jt. Director(Tech), Consultant and a young professional as C.A. and also informed that two consultants are joining soon: he also informed that NRRDAS has placed the advertisement in national dailies to fill up the vacant posts of Director(Projects)</p> <p>The detailed action taken status as on date on all recommendations of McKinsey Report is at Annexure-I.</p>
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List of Members presented in the 17th meeting of General Body

1. PPS to Hon'ble Minister MoRD & President NRRDA, New Delhi.
2. Shri S.Vijay Kumar, Secretary (RD), Ministry of Rural Development, Government of India, Krishi Bhawan, New Delhi.
3. Shri Shaktikanta Das, Addl. Secretary, Department of Economic Affairs, Ministry of Finance, Government of India, North Block, New Delhi.
4. Shri G.P. Gupta, CCA, representative Additional Secretary & Financial Advisor, Ministry of Rural Development, Government of India, **New Delhi.**
5. Shri S. Swarna Ganapathy, Adviser(Roads), Planning Commission, Room No. 222, Yojana Bhawan, **New Delhi-110001**
6. Representative, Ministry of Panchayati Raj, Room No. 127, 1st Floor, Sardar Patel Bhawan, New Delhi.
7. Dr. Pramod Kumar Anand, Joint Secretary (RC) & Director General, NRRDA, Ministry of Rural Development, Krishi Bhawan, New Delhi.
8. Smt. Manju Rajpal, Dy. Secretary, Ministry of Rural Development, Krishi Bhawan, New Delhi.
9. Dr. B. Rajender, Principal Secretary, Rural Works Department, Government of Bihar, 5th Floor, Vishveshvaraiya Bhavan, Bailey Road, Patna-800015, BIHAR
10. Representative, Panchayat & Rural Development Department, Government of Chhattisgarh, Mantralaya, Raipur- 492001. Chhattisgarh
11. Smt. Tanveer Jehan, Secretary, Public Works Department(R&B), Government of Jammu & Kashmir , New Secretariat, Jammu
12. Shri S.K. Satpathy, Principal Secretary, JSRRDA, Rural Development Department, Government of Jharkhand, Ground Floor, SSP Building, HEC Building Campus, Dhurwa, Ranchi-834004, Jharkhand ..
13. Shri V.S. Senthil, Principal Secretary, Department of Local Self Govt., Government of Kerala Annexed Building Thiruvanthapuram , **Kerala**
14. Shri CB Chyrmang, Secretary, PWD, Govt. of Meghalaya, Administrative Branch, Meghalaya
15. Dr. B.K. Durai, Representative, Central Road Research Institute, CRRI, Delhi-Mathura Road, New Delhi.
16. Shri S.C.Sharma, Retd. Director General, Ministry of Road Transport & Highways, 175, Vigyapanlok, Mayur Vihar Phase-I, **Delhi-110091.**

Other invitees:

1. Shri B.P. Chauhan, Secretary, RRRDA, Public Work Department, Jaipur, Rajasthan

2. Shri S.N.Tripathi, Principal Secretary, Department of Rural Development, Government of Orissa, Bhubaneswar.
3. Shri Hemant Darbari, Executive Director, C-DAC, Pune
4. Shri P.K. Lauria, Retd. Secretary, PWD, Rajasthan
5. Shri D.P. Gupta, Retd DG, D-21, Greater Kailash-I, New Delhi
6. Shri A.K. Sinha, OSD, RD Deptt. Jharkhand
7. Shri N.K. Jindal, NQM, Himachal Pradesh
8. Shri D.K. Sharma, NQM, Himachal Pradesh
9. Shri Amrit Inder Singh, NQM, Punjab

Annexure-I

Action taken on McKinsey Report

Recommendation No.1 Improve DPR Quality by empanelling 10-15 consultants on Quality cum Cost based (QCBA) bids, and mandate the states to invite financial bids from this panel only.	
	Action Taken
	The guidelines for empanelment of Consultants by the States and guidelines for performance evaluation of STAs had been approved and circulated.
Recommendation No. 2: Develop and implement a customized “DPR software” to standardize and tighten the process of DPR checking.	
	The new DPR template with score sheet had already been circulated to the States/UTs and is being used. C-DAC has developed a programme in Proposal Module of OMMAS for checking the eligibility and inconsistencies in Proposals submitted by the States. The analysis module of OMMAS has also been updated.
Recommendation No. 3: Introduce rating system for STAs (based on objective parameters) and link compensation to the ratings at the next stage.	
	The annual performance review system of STAs based on rating system has been developed and this will be made operational from the current financial year and based on the performance evaluation of STAs, improved compensation from current levels will be introduced.
Recommendation No. 4: Increase the use of Technology in the Quality monitoring process and surveying:	
	For use of hand held devices for uploading the photographs directly from the site, a mobile based application software, developed with the support of C-DAC, Pune, was launched by Secretary (RD) on 26th December, 2012 at Pune, Maharashtra. Training for first batch of NQMs was held at Pune during 27-28th December, 2012. Second batch of training for the balance NQMs and State Quality Coordinators of all States was held at Bhopal, Madhya Pradesh during 22-23rd February, 2013.

Recommendation No. 5: Creation of Technology cell within NRRDA to bring in latest technologies, and to support the development of softwares.	
	The Technology Cell within the NRRDA has been created.
Recommendation No. 6: Annual Performance Review of SQMs	
	M/s. McKinsey made the recommendation about the performance evaluation of State Quality Monitors (SQMs) on the pattern of National Quality Monitors (NQMs). Accordingly, draft guidelines were prepared and circulated to all States for their comments. Based on the comments received from the State Govts. the Draft Guidelines have been finalized and sent to the State Govts. to ensure performance evaluation of SQMs, w.e.f. from January, 2013, as per the guidelines.
Recommendation No. 7: Augment SQM with a mix of private certification agencies and PSU SQMs (from CPWD/RITES)	
	<p>M/s. Mckinsey recommended further augmenting the State Quality Monitoring system with a mix of Private Certification Agencies and PSUs possessing requisite technical resources. In the backdrop of this recommendation, a Standard Document for outsourcing the 2nd tier of quality monitoring under PMGSY has been developed and prescribed.</p> <p>It was earlier proposed to further enhance this document in a workshop tentatively during February, 2013, inviting concerned officials of the State Governments. Subsequently, it was decided to share the said document with State officials in Review Meetings held at different intervals. Three such meetings have been held at Lucknow, Ranchi and Bhopal. The meetings at Lucknow and Ranchi were attended, inter-alia, by Chief Engineers and SQCs of the States of Uttar Pradesh and Jharkhand. However, the meeting at Bhopal was attended by Chief Engineers of Madhya Pradesh and State Quality</p>

	Coordinators of all the States. It is now proposed to share the document with rest of the States and finalize the same.
Recommendation No. 8: Update the existing on-line Reporting system enabling monitoring of the programme at the road level.	
	<p>Updation of OMMAS system:</p> <ul style="list-style-type: none"> • Upgradation of new technology of OMMAS application from ASP to ASP.NET is under development by C-DAC. • Procurement of new servers is also under process for which we have already released 50% advance payment amounting to Rs. 40 lakh to C-DAC. • Meanwhile new MIS reports for maintenance, quality and financial closures have been introduced for effective monitoring on OMMAS. Updation of OMMAS data has been made a pre-condition for sending proposals before the Empowered Committee. • In the Regional Review meetings with States, OMMAS status is invariably being discussed. • Significant progress has been noticed in reducing the data entry gaps by the States. • Training are being imparted wherever required.
Recommendation No. 9: Modification in the SBD clause regarding Sub-contracting	
	<ul style="list-style-type: none"> • The proposed modification in the sub-contracting Clause 7 of Standard Bidding Document (SBD) has been issued vide letter dated 22nd October, 2012 to all concerned. (Annexure- V)
Recommendation No. 10: NRRDA might need to add 8 - 10 resources to its staff, over the next 1-2 years, to handle the additional scale and scope of work	
	The proposal for creation of 11 additional posts was sent to Ministry of Finance by Ministry of Rural Development. Their concurrence is still awaited. MoRD was requested to

	<p>send a reminder to Ministry of Finance.</p> <p>Besides 2 consultants for World Bank projects at an enhanced package of Rs. 1,10,000/- each have been appointed. Also a fresh CA at a monthly package of Rs. 34,000/- has joined this office. To infuse the fresh ideas, some young engineers are also going to join very soon.</p> <p>a) The revised terms and conditions of deputationists to NRRDA duly approved by General Body in its meeting dated 30.7.2012, have been implemented w.e.f. 1st August 2012.</p> <p>b) The revised consolidated monthly service fee to support staff, approved by the General Body in its meeting held on 30.7.2012, has been implemented w.e.f 1st July 2012.</p> <p>c) The rationalized terms & conditions relating to retired employees, duly approved by General Body on 30.7.2012 have been implemented w.e.f 3.8.2012.</p>
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