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Government of India
Ministry of Rural Development
Department of Rural Development
Rural Connectivity (RC) Division

Krishi Bhavan, New Delhi-110001

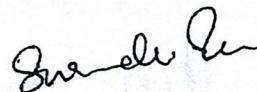
Dated: 6th December, 2019

Sub: Minutes of the Regional Review Meeting (RRM) held on 30th November, 2018 at New Delhi

The undersigned is directed to forward herewith minutes of the RRM of PMGSY held on 30th November, 2018 at New Delhi for necessary action. Compliance on the issues raised during the RRM may please be sent to the Ministry/NRIDA at the earliest.

2. This issues with the approval of Joint Secretary (RC).

Encl: As above.



(Dr Surabhi Rai)
Deputy Secretary (RC)

Distribution:

Principal Secretaries/Chief Engineers of the States of Assam, Arunachal Pradesh, Manipur, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura

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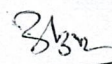
All Directors of NRIDA, New Delhi

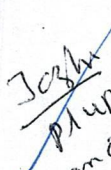
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PPS to SRD/PPS to SS&FA/PPS to JS(RC).

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**Proceeding of the Regional Review Meeting for the North Eastern States held on 30th
November, 2018 at New Delhi**

A one day regional review meeting to review the progress of implementation of PMGSY for the States of Arunachal Pradesh, Assam, Manipur, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura was held on 30th November, 2018 at New Delhi. The meeting was chaired by Joint Secretary (RC), MoRD & DG, NRIDA, Government of India. Meeting attended by senior officers from the States, officers from MoRD and NRIDA.

DG, NRIDA informed that GIS mapping to be given high priority as it is primary criteria for sanction of road works under PMGSY-II. All layers should be on GIS. DG, NRIDA also emphasized that all efforts should be made to achieve the targets of 61,000 km road length and 19,725 habitations fixed for 2018-19. Under PMGSY-II, approx. 32,000 km road length has already been sanctioned. DG, NRIDA also desired to have a review of North East States again in first week of January, 2019

DG, NRIDA presented an overview to the progress made in the implementation of PMGSY, including, pending works of more than 4 years, status of unawarded works, Green Technology as well as quality related issues of the programme. DG, NRIDA further suggested the necessity of the close monitoring of physical progress, bringing down time taken for tender and award of works and the important role to be played by the States in achieving the national target for 2018-19. The States were told that the monthly achievements were not at all in consonance with the monthly targets fixed or the commitment given by the States. For the next four months, the States would require more efforts to achieve the targets. All sanctioned works are required to be awarded on priority basis to achieve the target of PMGSY-I by March 2019. In the participating States, only Sikkim State has already transit in PMGSY-II. States were also advised to submit realistic month-wise, stage-wise completion plan of more than 4 years old works and also follow up with concerned PIUs and contractors.

DG, NRIDA also briefed about progress achieved by the participating States under Green Technology during 2018-19. States were advised to direct the concerned officials that appropriate action may be taken to expedite the road works under R&D category so as to achieve the targets for the year 2018-19. PIU-wise target may be set based on R&D length sanctioned and this should be reviewed on regular basis in order to achieve the target and uploading of such data regularly on the OMMAS also. The achievement of R&D targets is also one of the criteria for award of Incentive Fund under PMGSY.

DG, NRIDA opined that the percentage of unsatisfactory works in Maintenance should be mandatory limited to 15% as per national standard. There is a need to evolve a dedicated system within SRRDA to closely monitor the periodic and routine maintenance of completed PMGSY projects so that the 'unsatisfactory' grading of roads under maintenance period is substantially reduced. States were advised to earmark the fund for post 5 years as well post 10 years for the road works constructed under PMGSY for maintenance.

A brief overview of the deliberations, issues discussed and decision taken are given below

| Issues | Discussions | Decisions Taken | Action to be Taken by |
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| Status of work unawarded and balance length | <p>DG, NRIDA highlighted the issue of unawarded works and balance length and also uploading of the awarded works on OMMAS. This would enable the States not only to achieve the preponed Targets of PMGSY but also promote access of rural population to economic and social services. State of Meghalaya has informed that out of 63 balance unawarded works 33 works and awarded not and only 30 remains to be unawarded and out of 7 bridges only 3 bridges remains unawarded. The state of Mizoram informed that out of 53 unawarded works only 12 are left unawarded and 41 nos are to be entered on OMMAS. The State of Sikkim informed that all balance unawarded works (34 nos) are of PMGSY-II</p> | <p>States quickly tender and award the PMGSY works, which have been sanctioned in the recent past and also upload on OMMAS.</p> <p>States should submit proposals for dropping. The works pending due to forest clearance may be referred to the Ministry of Rural Development for further follow up with Ministry of Environment & Forests (MoEF).</p> | <p>All SRRDAs except Nagaland and Sikkim</p> |
| Status of Balance Habitations to be sanctioned | <p>The State of Assam informed that now there are no balance habitations left for sanctioned for the state of Assam.</p> <p>State of Meghalaya informed that out of Balance 25 balance unconnected habitations yet to be sanctioned, 12 are uploaded on OMMAS, 10 are with STA for Scrutiny and remaining will not be proposed.</p> | <p>Pre EC for the State of Meghalaya to be fixed on 10th December, 2018.</p> | <p>Meghalaya</p> |
| Pending works of >4 years old | <p>Timely completion of works which are more than 4 years old.</p> <p>The state of Manipur has informed that all 165 works pending for more than 4 years will be complete by 31st March, 2019 and the 3 bridges by the month of December, 2018.</p> <p>State of Nagaland informed that their 17 works pending for more than 4 years will be completed by March, 2019.</p> <p>State of Sikkim informed that out of</p> | <p>States have been advised to give immediate attention towards completion of roads which are more than 4 years old and it was informed that the spill over financial liability of such works beyond March 2019 will have to be borne by the State, except in those cases where the pendency is due to the litigation of non-issuance of forest clearance.</p> <p>Further, States have been</p> | <p>All SRRDA/ MoRD</p> |

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| | 14 bridges pending for more than 4 years, 2 bridges suffered due to land slide, and 12 will be completed by March, 2019 and out of 32 road works, 1 road work is under litigation and 31 road works will be completed by March, 2019. | advised, if States has not in a position to complete these works by March 2019, it is better to drop these works otherwise should be complete by State fund. | |
| PMGSY-II | <p>Out of 8 North East States only Sikkim State has transited in PMGSY-II.</p> <p>Arunachal Pradesh, Assam, Nagaland and Tripura informed that the state will complete DRRP by December, 2018 end.</p> <p>Meghalaya state will complete that DRRP by January, 2019</p> | | Arunachal Pradesh, Assam, Manipur, Meghalaya, Mizoram, Nagaland and Tripura |
| Physical Progress | <p>Year-wise project sanctioned, completed and balance yet to be completed under PMGSY-I was discussed with participating States on the basis of data uploaded on OMMAS.</p> <p>It is observed that larger number of incomplete works particularly those roads which are more than 4 years.</p> <p>All these works are required to be awarded on priority basis to achieve the target of PMGSY-I by March, 2019.</p> <p>During discussions on cumulative month-wise targets and achievement, state of Manipur has achieved 206 km till 30th November, 2018. The state assured to achieve 50 more km by 5th December, 2018.</p> <p>The state of Meghalaya has achieved 35 km till 30th November, 2018. The</p> | <p>States were asked to ensure quick award of unawarded works. Submit the realistic stage-wise completion plan of the pending road works. States were also advised to complete these works by March, 2019 after that no further funds would be released to States for completion of these old road works. Dropped proposals and forest clearance proposal, if any should be submitted to MoRD.</p> <p>States should increase pace of execution of works within remaining six months for achieving the target by March 2019.</p> <p>State was advised to speed up the progress and complete the balance length by March, 2019 and also</p> | All SRRDAs |

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| | <p>state assured to achieve 20 more km by 5th December, 2018.</p> <p>The state of Meghalaya has achieved 35 km till 30th November, 2018. The state assured to achieve 20 more km by 5th December, 2018.</p> <p>The state of Mizoram has informed that state has achieved 158 km instead of 133 km till 30th November, 2018.</p> <p>The state of Nagaland has achieved 76 km till 30th November, 2018. The state assured to achieve 20 more km by end of December, 2018.</p> <p>The state of Sikkim has achieved 131 km till 30th November, 2018. The state assured to achieve 15 more km by 5th December, 2018.</p> <p>The state of Tripura has achieved 18 km till 30th November, 2018. The state assured to achieve 10 more km by 5th December, 2018.</p> | <p>increase pace of expenditure.</p> <p>All pending road works of RRP-II of Meghalaya should be completed by March 2019 after that no funds would be released by the Ministry on these works.</p> | |
| Maintenance status | <p>Maintenance fund required as per Contract, amount credited in account of SRRDA and amount utilized by SRRDA during the last five years and current year.</p> <p>Arunachal Pradesh, Assam, Manipur,, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura have utilized 66%, 50%, 100%, 60%, 49%, 82%, 65% & 60% fund for maintaining the roads respectively. Based on NQM inspections, 52.63%, 44.87%, 16.67%, 13.64%, 60%, 25%, 31.58% & 15.38% Unsatisfactory works found respectively in these States.</p> | <p>States were advised to credited sufficient funds for maintenance purposes. States were also advised to increase the pace of expenditure on maintenance activities.</p> | All SRRDAs |
| Habitations Data Entry on OMMAS | <p>The State of Arunachal Pradesh informed that the updation of habitation data on OMMAS will be</p> | <p>Other North East States were requested to reconcile the habitation data on</p> | All SRRDAs |

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| | completed by 15 th December, 2018. | OMMAS, wherever changes required within a week's time. | |
| | States agreed for the same. | | |
| Physical Progress on R&D | <p>Total road length sanctioned and completed under R&D for the participating states were discussed.</p> <p>The States were requested to upload the progress of New Technology works regularly on OMMAS.</p> <p>Director (Technical) informed the participating states that while going for R&D works guidelines issued in May, 2013 on New Technology initiatives under PMGSY should be followed. Also MoU should be entered as per the MoU prescribed in the New Technology Guidelines with material suppliers.</p> <p>States were also requested to provide good photographs of the R&D work during on-going and completion stages.</p> | <p>Director (Technical) advised the participating States to take appropriate action to achieve the R&D targets as the achievement made so far till November, 2018 is not up to the mark.</p> <p>He further informed that States have changed the technology like from cold mix to waste plastic or some other technology and for this they need to provide the details of such roads and upload them on OMMAS.</p> <p>Director (Technical), NRIDA informed about the letter issued by DG, NRIDA on 27.11.2018 to all the states to send the MoUs for the roads sanctioned using IRC Accredited Technology/Materials to NRIDA before 31.12.2018. Further, if the materials are supplied by the technology provider to PIUs/SRRDAs without signing of tripartite agreement, it would be viewed very seriously, leading to be further sanctions under the said technology</p> <p>DG, NRIDA informed emphasized that the Performance evaluation reports of the technologies successfully implemented in</p> | All SRRDAs |

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| | | the state can also be submitted to NRRDA and also uploaded on the OMMAS website. | |
| Quality Control Mechanism | <p>While reviewing the quality monitoring mechanism in the State, it is observed that the first and second tier quality monitoring mechanism needs to be further strengthened. Based on OMMAS data, out of 206 package, field lab has not been established for 44 packages (21.3%) by Arunachal Pradesh, 50.1% (1061 packages out of 2114 packages) by Assam, 146% (35 packages out of 239 packages) by Manipur, 36.2% (74 packages out of 204 packages) by Meghalaya, 41.4% (29 packages out of 70 packages) by Mizoram, 52.7% (19 packages out of 36 packages) by Nagaland, 19.6% (22 packages out of 112 packages) by Sikkim and 8.33% (10 packages out of 120 packages) by Tripura State. Chief Engineers of Meghalaya, Mizoram and Nagaland informed about packages where field lab not established. These works are recently sanctioned (2018-19) and assured all efforts will be carried out to establish field lab on these works. Chief Engineer, Tripura assured that by end of December, all remaining field laboratory will be established.</p> <p>As regards, works not inspected even once in the Completed and Ongoing</p> | <p>SRRDAs to do a close monitoring of the mandatory requirement of establishment of field laboratory for ongoing packages as per Contract Provision. A provision has also been made in OMMAS which requires the PIU to record the date of establishment of field lab by the contractor and to upload its geo-reference photographs against each package. Further, the details of field laboratory entered by the concerned PIU have to be validated by the SQC in OMMAS. The SQC shall validate these lab entries through verification got done by the SQMs during their field visits.</p> <p>Further, CQC informed that in every meetings, Secretary, RD, GoI shown his concern on the issue of non establishment of field laboratory. The issue was also raised by the C&AG in his Report and Secretary, RD assured that all efforts will be carried out to reduce the percentage (below the 10%) of non establishment of field laboratory.</p> <p>All SQCs have been advised to inspect all pending work</p> | <p>All SRRDAs</p> <p>All SRRDAs</p> |

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| | <p>category under 2nd tier quality mechanism during 2017-18 & 2018-19. As per OMMAS, 12 road works out of 69 in Arunachal Pradesh, 129 road works out of 1398 works of Assam, 46 works out of 63 works of Manipur, 2 works out of 87 in Meghalaya, 19 works out of 28 works in Mizoram, 15 works out of 19 works in Nagaland, 82 works out of 112 works in Sikkim and 8 works out of 41 works in Tripura where no inspections have been done even once by SQMs but payments have been made to the contractors which varies from more than Rs. 50 lakh to Rs. 10 Crore.</p> <p>As regards submission of Action Taken Reports (ATRs) of NQM inspection on Completed as well as Ongoing works, out of total pending 47 ATRs ('Unsatisfactory' 25 and 'SRI' 22 ATRs) of Arunachal Pradesh, in Assam, total 171 ATRs ('Unsatisfactory' 94 and 'SRI' 77 ATRs), in Manipur, total 16 ATRs ('Unsatisfactory' 5 and 'SRI' 11 ATRs), in Meghalaya, total 23 ATRs ('Unsatisfactory' 9 and 'SRI' 14 ATRs), in Mizoram, total 35 ATRs ('Unsatisfactory' 10 and 'SRI' 25 ATRs), in Nagaland, total 24 ATRs ('Unsatisfactory' 22 and 'SRI' 02 ATRs), in Sikkim, total 21 ATRs ('Unsatisfactory' 9 and 'SRI' 12 ATRs) and in Tripura, total 38 ATRs ('Unsatisfactory' 28 and 'SRI' 10 ATRs). Chief Engineer, Tripura informed that out of total 38 pending ATRs, 7 ATRs belongs to HSCL and 5 ATRs of NBCC and action will be taken up with these agencies to dispose off at the earliest.</p> | <p>where no inspection has been done immediately on a priority basis. In case of shortage of experienced retired engineers, State may be engaged quality monitor through out-sourcing, if necessary. The advisory for engagement of quality monitor through out-sourcing is also available on PMGSY website. States of Assam, Manipur, Mizoram, Nagaland and Tripura were advised to increase the capacity of SQM. In view of large number of on-going works, it also emerged that the State need to carry out more SQM inspections so as to ensure that every road is inspected at least three times by SQMs during construction period.</p> <p>CQC requested to all Chief Engineers to give their personal attention and ensure that ATRs pending for more than five years should be submitted to NRIDA otherwise NRIDA has no option to present before the Appellate Committee and notify such works of non-rectifiable nature.</p> <p>States should give priority for "SRI" nature ATRs and submit within one month's time to NRIDA.</p> <p>States have been advice to assign these works for inspection to NQMs.</p> | <p>All SRRDAs</p> <p>All SRRDAs</p> |
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| | <p>CQC informed that as per OMMAS (data from 2013-18) 40.98%, 54.26%, 10.58%, 18.97%, 44.92%, 72.72%, 28.84% & 2.43% contractors of Arunachal Pradesh, Assam, Manipur, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura respectively whose works have not been inspected by NQMs at all.</p> <p>Based on the NQMs observations, CQC pointed out that the poor maintenance of rural roads in these States is a cause of serious concern. 69.09% in Arunachal Pradesh, 48.75% in Assam, 27.42% in Manipur, 12.50% in Meghalaya, 50% in Mizoram, 20% in Nagaland, 34.78% in Sikkim and 16.16% in Tripura has been found to be unsatisfactory. Most of the cases, deficiency found in thickness of WBM and Grain size not proper, restoration of rain cuts and dressing of berms and making up of shoulders, S/E & E/W not proper, Inadequate compaction, Surface Unevenness, Poor Workmanship for CD works, QC record not proper and lab not functioning, which needs to be taken care for better quality.</p> | <p>In order to preserve the huge assets value, State must give emphasis to maintenance of roads. States should closely monitor the periodic and routine maintenance of completed PMGSY works, so that the "Unsatisfactory" grading of roads under maintenance period is substantially reduced</p> | <p>All SRRDAs</p> <p>All SRRDAs</p> |
| ATR pending with State of NQM inspection on compliant | <p>1 compliant regarding irregularities in Package AS-05-41 & AS-05-42 of District Dhubri of Assam received on 24.4.2017 from Shri M Badrudin Ajmal, Hon'ble MP. Similarly, 1 compliant received on 4.5.2017 from Association of Contractor, Meghalaya regarding irregularities in implementation of PMGSY works.</p> | <p>States have been advised to submit the compliance with proper justification at the earliest.</p> | <p>Assam/ Meghalaya</p> |
| Complaints received on Meri Sadak App. | <p>Director (P-III), NRIDA informed about the complaints accepted through Meri Sadak Mobile App for the period from 20.07.15 to 26.11.2018. Out of four categories for analysing the data, most of the complaints related to 'Poor</p> | <p>States were advised to dispose off these complaints on time bound manner. SQCs should analyse these complaint and take corrective measures within</p> | <p>All SRRDAs</p> |

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| | Quality' lodged by the complainant on Meri Sadak App. 39.3%, 48.6%, 33.3%, 38.4%, 100%, 12.5%, 37.9% & 61.6% complaints received from Arunachal Pradesh, Assam, Manipur, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura respectively. | one month. | |
| Finance & Accounts Issues | <p>During the meeting, Finance and Accounts Issues based on the Balance Sheet for FY 2017-18 were discussed with the Financial Controller of the respective States.</p> <p>Balance Sheet for FY 2017-18 has not been received from the State of Meghalaya.</p> <p>13 bills of Arunachal Pradesh, 43 bills of Assam, 1 bill of Manipur, 13 bills of Meghalaya, 4 bills of Nagaland, 1 bill of Sikkim and 159 bills of Tripura are pending for more than 6 months. None of the bill pending for more than 6 months in Mizoram.</p> | <p>States were advised to settle all financial issues pointed out in Balance Sheet 2017-18. Wrong entries should be rectified.</p> <p>State has been advised to submit the audited Balance Sheet for 2017-18 at the earliest.</p> <p>States were advised to settle the pending final bills on priority. No further payment will be released from MoRD for the works which are pending for more than six months.</p> | <p>All SRRDAs</p> <p>Meghalaya</p> <p>All SRRDAs</p> |
| Pending Grievances on CPGRAMS Portal | Zero Pendency with the participating States. | | |
| Review of GIS | <p>Status of implementation of National Level Web based GIS under PMGSY in the participating States was discussed. Details of Data Gaps found in Habitation, Core Network and DRRP were also highlighted. Out of eight States, maximum data gaps were found in Habitation under PMGSY-I, 31% in Meghalaya and 92% in Tripura. Similarly, in Core Network, 36% in Meghalaya, 78% in Mizoram in PMGSY-I.</p> <p>The State of Manipur has assured to reconcile the data gaps within a week's time.</p> | <p>States have been advised to submit the mandatory layers and all missing records should be available on Spatial Data.</p> <p>States have been advised to prepare the shapefiles for the DRRP either in CAD or GIS (preferably) by 31st December, 2018. It should be easy for the State to complete the process of DRRP-2 on GRISS.</p> | All SRRDAs |

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| | <p>The State of Nagaland has assured to reconcile the data gaps by 15th December, 2018.</p> <p>The State of Sikkim has assured to reconcile the data gaps within 15 days.</p> <p>State of Mizoram has informed that the officials involved in implementation of GIS got transferred and state is now outsourcing the personnel and all data gaps will be corrected by end of Dec. 2018.</p> | | |
| Status of Lab, Survey & IT Equipments sanctioned under World Bank RRP-II Project | <p>The States of Arunachal Pradesh, Manipur, Meghalaya, Mizoram, Nagaland, Sikkim and Tripura have already procured the required lab & survey equipments.</p> <p>Chief Engineer, PWD, Assam informed that out of total sanctioned fund of Rs. 89.60 lakh, already procured equipments to the tune of Rs. 52.90 lakh and remaining funds will be utilized for procurement of additional equipments within the current financial year.</p> <p>In this category, only Assam and Mizoram have been sanctioned funds for procurement of IT Equipments 40% amount has already been released. Chief Engineers of Assam and Mizoram informed that procurement process is under process. Chief Engineer assured that by 15th December, 18, all remaining equipments would be procured.</p> | <p>State of Assam has been advised to speed up the process for procurement of additional equipments from the unspent balance of Rs. 36.70 lakh.</p> <p>States of Assam - and Mizoram have been advised to speed up the procurement process.</p> | <p>Assam</p> <p>Assam/ Mizoram</p> |
| Training Programmes | <p>Director (Technical) informed about topic-wise Training Programmes to be conducted during the year 2018-19, which is also available in home page of pmgsy.nic.in. NRIDA has proposed to train about 7,845 officers this includes 1,863 officers from</p> | <p>All the States were asked to nominate more number of trainees and to see that all the nominated officers would attend without fail. In any circumstances, if nominated officers are not</p> | <p>All SRRDAs</p> |

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| | <p>Arunachal Pradesh (852), Assam (450), Manipur (177), Meghalaya (115), Mizoram (56), Nagaland (52), Sikkim (62) and Tripura (99) working under PMGSY during 2018-19. Director (Technical) further informed that during the current year, 43 officers have been nominated from the Assam for various training programmes conducted through ESCI, Hyderabad & NICMAR, Pune.</p> <p>Training on B5 component under World Bank loan RRP-II Project only Arunachal Pradesh State has covered. An amount of Rs. 26.79 lakh for 20 training programmes have been sanctioned by NRIDA, till date only 5 training programmes have been completed. CEO, RWD informed that remaining training programmes are ongoing and will be completed by end of March, 2018.</p> | <p>in a position to attend the training, State can replace other officer for participation.</p> <p>States can also organized training programmes for field engineers as well as contractor engineers at State Headquarters or State Training Institutes for the NRIDA approved modules. For this, faculty may be provided by NRRDA on the request of States. States should also encourage women for these training programmes.</p> <p>State has been advised to expedite the training programmes.</p> | <p>Arunachal Pradesh</p> |
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The meeting ended with thanks to the Chair.
